

International Royalty Flows and Research and Development Responses to IP Box Regimes

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Introduction

Objectives of IP Box Regimes

- Foster domestic innovation and the creation of high-value jobs
- Reduce erosion of the tax base that occurs when mobile income is relocated to low-tax jurisdictions via transfer pricing and cost-sharing arrangements



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This project explores whether IP Box regimes accomplish these goals by examining the impact of IP Boxes on

- ▶ U.S. payments for the use of intellectual property made to foreign countries
- R&D expenditures in majority owned, U.S. foreign affiliates

Country	Implemented	IP Box %	Main Tax %	
Belgium	2007	6.8	33.99	
Cyprus	2012	2.5	12.5	
France	2000	16.76	35.41	
Hungary	2003	9.5	19	
Liechtenstein	2011	2.5	12.5	
Luxembourg	2008	5.84	29.22	
Malta	2010	0	35	
Netherlands	2007	5	25	
Portugal	2014	15	30	
Spain	2008	12	30	
U.K.	2013	10	21	

Table: IP Box Regimes Currently in Place

Notes: Table taken from Evers, Miller, Spengel 2014. Main Tax % includes the corporate income tax rate and if applicable, surcharges, local income taxes, and other income taxes. When Estimating IP is coded as "Yes," income derived from existing IP (when the box is implemented) qualifies from the preferential; IP box tax rate. When IP income is defined as gross income, IP related expenses may be deducted at the Main Tax %. When IP income is defined as net, IP related income must be deducted at the IP box %.

Country	Implemented	IP Box %	Main Tax %	Exisiting IP	
Belgium	2007	6.8	33.99	No	
Cyprus	2012	2.5	12.5	Yes	
France	2000	16.76	35.41	Yes	
Hungary	2003	9.5	19	Yes	
Liechtenstein	2011	2.5	12.5	No	
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U.K.	2013	10	21	Yes	

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Country	Implemented	IP Box %	Main Tax %	Exisiting IP	Income
Belgium	2007	6.8	33.99	No	Gross
Cyprus	2012	2.5	12.5	Yes	Net
France	2000	16.76	35.41	Yes	Net
Hungary	2003	9.5	19	Yes	Gross
Liechtenstein	2011	2.5	12.5	No	Net
Luxembourg	2008	5.84	29.22	No	Net
Malta	2010	0	35	No	Net
Netherlands	2007	5	25	No	Net
Portugal	2014	15	30	No	Gross
Spain	2008	12	30	Yes	Net
U.K.	2013	10	21	Yes	Net

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Treatment of Existing IP

- "Existing IP Allowed": preferential IP tax rate applies to both income derived from new (post box) IP and existing (pre box) IP.
- "Existing IP Not Allowed": preferential IP tax rate applies to only newly developed (post box) IP.

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Income Definition; Expense Allocation Rules

- "Net Income": preferential IP tax rate applies to IP income net of IP costs.
- "Gross Income": preferential IP tax rate applies to only IP income. IP costs are deducted at the applicable pre-box tax rate.

Incentives for IP Payments

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There is also a stronger incentive to increase R&D when the IP box applies to Gross as opposed to net income.

 R&D is taxed at the traditional rate that is high relative to the rate of the income generate by the R&D.

Intro	IP Box Characteristics & Incentives	Data Sources	Payment Analysis	R&D Analysis	Supplemental

Data Sources



The U.S. BEA detailed data on international charges for the use of intellectual property.

- includes royalties, trademarks, franchise fees
- data are available for 31 countries during the years 1999–2014
- includes pre and post implementation data for 5 IP box countries more

> 2013: 77% of payments were made between related parties



Payment Analysis

R&D Analysis

Data Sources

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U.S. MNE foreign affiliate R&D Descriptive Statistics

IP Box Characteristics & Incentives

The BEA also collects data on the foreign R&D of U.S. MNEs.

- publicly available data are affiliate-country aggregates
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Data are matched to country GDP, population, corporate tax rates, and corporate tax systems for empirical analysis.

U.S. Payments Response to IP Box Implementation





Notes: This figure present payments from the U.S. to foreign countries for IP before and after IP box implementation. The data are partitioned by IP box country.

U.S. Payments Response by IP Box Characteristics

Figure: U.S. IP Payments, Pre and Post IP Box



Payments by Existing IP Treatment

U.S. Payments Response by IP Box Characteristics



Figure: U.S. IP Payments, Pre and Post IP Box

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- On average, countries that implemented Existing IP Allowed boxes decreased their tax rates on IP income by 65%.
- When statutory rates are lower than 50%, in order for these countries to have revenue neutral IP boxes, their IP income would have to increase by MORE THAN 65% in response to the box.

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- When statutory rates are lower than 50%, in order for these countries to have revenue neutral IP boxes, their IP income would have to increase by MORE THAN 65% in response to the box.
- Empirical estimates suggest the international IP income response did not achieve revenue neutrality.

U.S. MNE Affiliate R&D Response to IP Box Implementation





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- While IP payments may result from either (1) more IP or (2) reallocation of profits through income shifting, R&D is more likely to represent real activity.
- Payments to affiliates for R&D would not garner the tax advantages of the IP box (especially not the Gross Income box).

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- ► Gross Income IP box: Stimulate more R&D than those that use the net income definition. This distinction does not affect IP payments.

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Can an IP box both stimulate domestic innovation and limit base erosion?

The IP box that achieves both goals counts Existing IP Income and applies to Gross IP Income.

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Can an IP box both stimulate domestic innovation and limit base erosion?

- The IP box that achieves both goals counts Existing IP Income and applies to Gross IP Income.
- This type of IP Box is also the most costly.

Intro	IP Box Characteristics & Incentives	Data Sources	Payment Analysis	R&D Analysis	Supplemental

Thank you.

I look forward to your questions and feedback.

Regimes Included in Empirical Analyses

			Royalty Payments		R&	۷D
Country	Existing	Gross	Included	Changed	Included	Changed
				During	During	
Belgium	No	Gross	\checkmark	\checkmark	\checkmark	\checkmark
France	Yes	Net	\checkmark	\checkmark	\checkmark	
Hungary	Yes	Gross			\checkmark	
Luxembourg	No	Net			\checkmark	\checkmark
Netherlands	No	Net	\checkmark	\checkmark	\checkmark	\checkmark
Spain	Yes	Net	\checkmark	\checkmark	\checkmark	\checkmark
U.K.	Yes	Net	\checkmark	\checkmark	\checkmark	\checkmark

Table: IP Box Regimes included in Royalty Payment and R&D Data

Notes: Table 4 describes the tax regimes that are used to estimate the royalty payment and R&D response to Ip Boxes and IP box characteristics.



IP Payment Descriptive Statistics

	Obs.	Mean	Std Dev	Min	Max
Payments	420	858.44	1,699.10	0.00	12,406.00
Corpt Tax Rate	420	29.13	7.66	0.00	52.30
1[Territorial]	420	0.82	0.38	0.00	1.00
GDP per capita	420	27.10	22.65	0.45	102.83
Population	420	14,259.15	32,143.41	6.45	136,427.00
IP Box	420	0.09	0.29	0.00	1.00

Table: Descriptive Statistics, US IP Payments Sample

Notes: Table 5 provides descriptive statistics for variables used in the US payments analysis. Payments and Population are reported in millions. GDP per capita is reported in thousands.

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R&D Descriptive Statistics

Table: Descriptive Statistics, US MNE Foreign Affiliate R&D Sample

	Obs.	Mean	Std Dev	Min	Max
R&D	844	419.99	1,069.05	0.00	8,272.00
Corp Tax Rate	844	25.42	8.95	0.00	55.00
1[Territorial]	844	0.93	0.26	0.00	1.00
GDP per capita	844	19.21	21.82	0.24	157.09
Population	844	5,832.37	19,354.47	3.65	135,738.00
IP Box	844	0.06	0.23	0.00	1.00
Capital Expenditure	698	2,024.66	4,092.84	0.00	33,841.00
Employees	815	115.48	241.69	0.00	1,419.40

Notes: Table 6 provides descriptive statistics for variables used in the US MNE foreign affiliate R&D analysis. R&D, Population, and Capital Expenditure are reported in millions. GDP per capita and Employees are reported in thousands.



Dependent Variable:	Log Payments				
Specification	(1)	(2)	(3)	(4)	(5)
IP Box	-0.262	-0.370	-0.445*	-0.353	-0.433*
	(0.199)	(0.225)	(0.227)	(0.231)	(0.222)
Tax Diff	0.003	0.001	0.001	0.005	0.008
	(0.011)	(0.011)	(0.015)	(0.010)	(0.013)
1[Territorial]	-0.142	-0.185	-0.219	-0.132	-0.151
	(0.147)	(0.148)	(0.129)	(0.147)	(0.134)
Existing x IP Box		0.587**	0.612**		
		(0.277)	(0.244)		
Gross x IP Box				0.336	0.390*
				(0.230)	(0.219)
OECD Only			✓		\checkmark
Country, Year FE	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
Controls	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
R-Squared	0.466	0.477	0.545	0.471	0.537
Countries	31	31	17	31	17
Countries × Years	420	420	243	420	243

Notes: The dependent variable in all specifications is the log of U.S. payments for the use of foreign intellectual property. Observations are at the foreign country-year level. Specifications (3) and (5) limit the analysis to OECD countries. All specifications include country and year fixed effects as well as controls for foreign affiliate GDP per capita and population. Standard errors are clustered at the country level.

*** indicates statistical significance at the 1% level, ** at 5%, and * at 10%.

Table: US MNE Research &	Development in	Foreign Affiliates
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Dependent Variable:	Log Research and Development				
Specification	(1)	(2)	(3)	(4)	(5)
IP Box	0.264*	0.485**	0.463**	0.142	0.134
	(0.153)	(0.195)	(0.180)	(0.150)	(0.175)
Tax Diff	-0.001	-0.001	0.001	-0.001	0.007
	(0.002)	(0.002)	(0.009)	(0.002)	(0.009)
1[Territorial]	0.013	0.032	0.016	0.019	-0.008
	(0.066)	(0.063)	(0.082)	(0.065)	(0.082)
Existing x IP Box		-0.586***	-0.682***		
		(0.202)	(0.195)		
Gross x IP Box				0.616***	0.597***
				(0.153)	(0.176)
European Only			\checkmark		\checkmark
Country, Year FE	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
Controls	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
R-Squared	0.466	0.491	0.411	0.485	0.399
Countries	116	116	32	116	32
Countries × Years	844	844	280	844	280

Notes: The dependent variable in all specifications is the log of U.S. MNE research and development taking place at foreign affiliates. Observations are at the foreign country-year level. Specifications (3) and (5) limit the analysis to OECD countries. All specifications include country and year fixed effects as well as controls for foreign affiliate GDP per capita and population. Standard errors are clustered

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Dependent Variable:	Log Capital Expenditure		Log Employment			
Specification	(1)	(2)	(3)	(4)	(5)	(6)
IP Box	-0.09	-0.17	-0.12	-0.03	-0.03	-0.03
	(0.10)	(0.12)	(0.12)	(0.03)	(0.04)	(0.03)
Tax Diff	-0.01	-0.01	-0.01	-0.00	-0.00	-0.00
	(0.01)	(0.01)	(0.01)	(0.00)	(0.00)	(0.00)
1[Territorial]	-0.08	-0.09	-0.08	0.06**	0.06**	0.06**
	(0.12)	(0.12)	(0.12)	(0.03)	(0.03)	(0.03)
Existing x IP Box		0.25*			0.00	
		(0.15)			(0.04)	
Gross x IP Box			0.14			0.03
			(0.12)			(0.03)
Country, Year FE	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
Controls	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
R-Squared	0.288	0.291	0.289	0.694	0.694	0.694
Countries	112	112	112	116	116	116
Countries × Years	698	698	698	815	815	815

Table:	U.S.	MNE	Foreign	Affiliate	Investment	and	Employment
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Notes: The dependent variable in Specifications (1)–(3) is the log of U.S. MNE capital expenditure taking place at foreign affiliates. The dependent variable in Specifications (4)–(6) is the log of U.S. MNE employment taking place at foreign affiliates (DoBervations are at the foreign country-year level. All specifications include country and year fixed effects as well as controls for foreign affiliate GDP per capita and population. Standard errors are clustered at the country level. *** indicates statistical significance at the 1% level, ** at 5%, and * at 10%.